

SUBSTANTIAL AMENDMENTS

On March 27, 2020, Congress passed the Coronavirus Aid, Relief, and Economic Security (CARES) Act. The Act identified additional funding for both the Emergency Solutions Grant (ESG) and the Community Development Block Grant (CDBG) to support preparation for and response to the community impacts of the COVID-19 pandemic. HUD's distribution plan for the additional funding included multiple phases that would allow for quick access to funding necessary to address the immediate crisis resulting from the rising pandemic, as well as phases that would support post-pandemic community recovery. This Consolidated Plan includes planning for both phases.

This document constitutes the City of Long Beach's substantial amendment to the following three documents:

- Citizen Participation Plan for the CDBG, HOME, and ESG programs
- Five-Year (FY 2018-2022) Consolidated Plan, covering October 1, 2017 through September 30, 2022)
- FY 2020 Action Plan, covering October 1, 2019 through September 30, 2020

The following amendment language will be added to the respective documents to allow the City of Long Beach access to emergency CDBG and ESG funding through the CARES Act to assist in ensuring a timely response to the impacts of the COVID-19 pandemic.

In addition, FY 2019 and FY 2018 Action Plans, covering October 1, 2017 through September 30, 2018 and October 1, 2018 through September 30, 2019, respectively, will be amended to re-appropriate HOME funds to address the impact of COVID-19.

CITIZEN PARTICIPATION PLAN

All grantees of funding provided by the U.S. Department of Housing and Urban Development (HUD) under the "Consolidated Plan" for Community Planning entitlement funds must develop and follow a written Citizen Participation Plan describing the City's policies and procedures for including citizen participation in the development of the Consolidated Plan (this includes the annual Action Plan, annual Performance Report, and substantial amendments). This Citizen Participation Plan (CPP) is intended to ensure full participation by residents of the City of Long Beach (City) in the development and implementation of Community Development Block Grant (CDBG), Emergency Solutions Grants Program (ESG), HOME Investment Partnership Program (HOME), and other related HUD-assisted programs.

This substantial amendment to the Citizen Participation Plan, added as Section 13, will be applicable to receive emergency CARES act funding and/or any other re-appropriated community planning development funds (which includes CDBG, HOME and ESG) to respond to the impacts of COVID-19.

The following Section 13 will be added to the Citizen Participation Plan:

13. Substantial Amendment Process in Response to COVID-19 Pandemic

As provided by HUD's Mega Waviers for the CARES Act, the City will utilize a streamlined substantial amendment process to plan and allocate emergency funding to respond to the impacts of the COVID-19 pandemic:

- **Reasonable Noticing:** The City will publish on the City of Long Beach Development Services Department website, a notice regarding the public hearing and the availability of the draft amendments for public review five days prior to the hearing.

- **Public Review Comment:** A five-day public comment period will be provided.
- **Public Hearing:** A virtual public hearing will be considered adequate.
- **Decision Making Process:** Due to the time-sensitive manner and the unique challenges for convening public meetings presented by the COVID-19 pandemic, substantial amendments relating to the use of CARES Act funding will bypass the Long Beach Community Investment Company (LBCIC).
- **Language of Notification:** Barring any delays in translation services, the City will attempt to translate the notice of public hearing in Spanish, Khmer and Tagalog prior to the public comment period.

FIVE-YEAR CONSOLIDATED PLAN (FY 2018 – FY 2022)

The following sections in the Consolidated Plan will be amended:

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

2. Summary of the Objectives and Outcomes Identified in the Plan Needs Assessment Overview

The following Goal 7 specific to COVID-19 responses will be added to the Consolidated Plan:

Goal 7: Provide Timely Assistance to Those Impacted by the COVID-19 Pandemic

Priority 17: COVID-19 Pandemic Response: Priority activities may include but are not limited to:

- Housing Assistance and Prevention of homelessness
- Maintenance or Improvement of Access to Public Services
- Maintenance or Improvement of Public Facilities and Infrastructure
- Economic Development, including retention and/or creation of employment opportunities for affected businesses

NA-05 Overview

Needs Assessment Overview

The needs previously identified in this Consolidated Plan focused on housing, homelessness prevention and response, public services, and public facilities and infrastructure. The COVID-19 pandemic has only exacerbated needs already existing in Long Beach. However, some needs have been reprioritized.

The ongoing shut-down of businesses has resulted in record unemployment, which severely impacts the low-and moderate-income households, especially those already living below the poverty level and those with severe housing cost burden.

As a result of shortages in some areas, combined with loss of income for many households, there has been substantial increase in demand for assistance through public services, especially food banks, meal delivery services, and healthcare-related services. The rapid increase in demand has left many service providers under-staffed and under-resourced and has added substantial cost. The increased

demand is expected to be sustained beyond the shutdown as households will take time to regain employment and economic stability.

Homelessness response and homelessness prevention has also risen in priority. Many households have been unable to pay rent since the shut-down and shelter-in-place orders were issued in early March 2020. While there are moratoriums on evictions, housing costs are still a major concern, particularly for lower income households who may be at risk of homelessness once the moratorium is lifted. Homelessness prevention must be a community priority to prevent increase in homelessness as housing protections are lifted.

Persons already experiencing homelessness are also at increased risk of infection and death due to COVID-19. Congregate shelters are not a viable housing solution in a pandemic, and persons experiencing homelessness need access to safe shelter to prevent infection and spread of the disease.

Public facilities that support healthcare or that provide safe housing for persons experiencing homelessness also are prioritized. Both temporary and permanent capacity-building for healthcare and homeless facilities are priorities as well.

SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 1 – Priority Needs Summary

17	Priority Name	COVID-19 Pandemic Response (CARES Act)	
	Priority Level	High	
	Population	Income	Extremely Low Low Moderate
	Geographic Areas Affected	Emphasis on low-income neighborhoods (area benefit) Citywide (based on income)	
	Associated Goals	Provide Timely Assistance to Those Impacted by the COVID-19 Pandemic (Goal 7)	
	Description	Provide emergency response for persons vulnerable to health risks posed by the COVID-19 pandemic.	
	Basis for Relative Priority	In March of 2020 the Coronavirus pandemic began to impact U.S. communities and projections indicated that the elderly, persons with underlying health conditions, and persons without access to housing were at particular risk of infection and death. Communities across the nation, including the State of California, initiated Shelter in Place Orders that encouraged non-essential workers to shelter in their homes, and that shut down all non-essential businesses. Impacts from the pandemic are expected to spread from health risks from homelessness, needs for additional housing to support persons experiencing homelessness in providing non-congregate shelters to prevent the spread of COVID-19. Additionally, the Shelter-in-Place Orders resulted in mass business shut-downs during the term of the order. The shutdowns impacted non-essential services and resulted in record unemployment, causing financial strains on many lower- and moderate-income households.	

SP-35 Anticipated Resources – 91.215(a)(4), 91.220(c)(1,2)

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG-CV	Public-Federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$3,618,830	\$0	\$0	\$3,618,830	\$0	One-Time Award of funding - CARES Act, March 2020
ESG-CV	Public-Federal	Essential Services Homeless Prevention (Rapid Re-housing) Emergency Shelter HMIS	\$1,846.866	\$0	\$0	\$1,846.866	\$0	One-Time Award of funding - CARES Act, March 2020

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Goal Number	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	COVID-19 Pandemic Response	2020	2020	COVID-19 Pandemic Response	Emphasis on low-income neighborhoods (area benefit) Citywide (based on income)	Housing Assistance/ Homeless Prevention Public Services	 CDBG-CV: \$3,618,830 ESG-CV: \$1,846,866	Public service activities other than Low/Moderate Income Housing Benefit: 1,000 Persons Assisted Homeless Prevention (Rapid Re-Housing, Outreach): 170 Homeless Persons Assisted Emergency Shelter: 84 Homeless Persons Assisted Tenant-Based Rental Assistance/ Rapid Re-Housing: 666 Households Assisted

Table 2 – Goals Summary

FY 2020 ANNUAL ACTION PLAN (October 1, 2019 through September 2020)

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

Introduction

On March 27, 2020, Congress passed the Coronavirus Aid, Relief, and Economic Security (CARES) Act. The Act identified additional funding for the Emergency Solutions Grant (ESG) Program and the Community Development Block Grant (CDBG) program to support preparation for, and response to, the community impacts of the COVID-19 pandemic. The distribution plan of the U.S. Department of Housing and Urban Development (HUD) for the additional funding includes multiple phases: an initial phase that would allow for quick access to funding necessary to address the immediate crisis resulting from the rising pandemic, as well as later phases that would support post-pandemic community recovery.

The 2019-2020 Annual Action Plan (AP) is being amended to incorporate additional funding in the initial phase (FY 2019-2020) of HUD's CARES Act resource distribution plan.

In addition, FY 2019 and FY 2018, covering October 1, 2017 through September 30, 2018 and October 1, 2018 through September 30, 2019, respectively, will be amended to re-appropriate HOME funds to address the impact of COVID-19.

AP-12 Participation - 91.115, 91.300(c)

Summary of citizen participation process/Efforts made to broaden citizen participation

The AP Amendment addressing additional funding from the CARES Act will be available for a public comment period of 5 days per waiver of the federal regulations. The draft AP Amendment is available for comment from all interested members of the public from May 6, 2020 through May 11, 2020.

The draft AP Amendment and the public notice document are available for review on the City of Long Beach Development Services Department website at: <http://www.longbeach.gov/lbds>

Please submit written comments to Alem.Hagos@longbeach.gov.

Comments may also be mailed to:

Alem S. Hagos
Development Services Department
411 W. Ocean Blvd., Third Floor
Long Beach, CA 90802

AP-15 Expected Resources – 91.320(c) (1,2)

Introduction

The CARES Act provides one-time funding for the following state-level programs (funding designations for CARES Act funds is Coronavirus (CV):

- Emergency Solutions Grant CARES Act Stimulus (ESG-CV),
- Community Development Block Grant CARES Act Stimulus (CDBG-CV).

Anticipated Resources

The anticipated resources for the ESG-CV and CDBG-CV programs are based on award letters received in early April 2020 and indicate actual awards for these funds. Future funding for the ESG-CV and CDBG-CV is expected to address longer-term impacts of the COVID-19 pandemic, however those funds will be programmed through future plans and amendments. See table of anticipated resources below.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG-CV	Public-Federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$3,618,830	\$0	\$0	\$3,618,830	\$0	One-Time Award of funding - CARES Act, March 2020
ESG-CV	Public-Federal	Essential Services Homeless Prevention (Rapid Re-housing) Emergency Shelter HMIS	\$1,846.866	\$0	\$0	\$1,846.866	\$0	One-Time Award of funding - CARES Act, March 2020

AP-20 Annual Goals and Objectives – 91.320(c)(3) &(e)

Goals Summary Information

The figures below represent estimates of allocation goals and objectives for the additional funding provided under the CARES Act. These figures are determined by the funding recipients' priority needs.

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	COVID-19 Pandemic Response	2020	2020	COVID-19 Pandemic Response	Emphasis on low-income neighborhoods (area benefit) Citywide (based on income)	Housing Assistance/ Homeless Prevention Public Services	CDBG-CV: \$3,618,830 ESG-CV: \$1,846,866	Public service activities other than Low/Moderate Income Housing Benefit: 1,000 Persons Assisted Homeless Prevention (Rapid Re-Housing, Outreach): 170 Households Assisted Emergency Shelter: 84 Households Assisted Tenant-Based Rental Assistance/ Rapid Re-Housing: 660 Households Assisted

AP-25 Allocation Priorities – 91.320(d)

Introduction

The amended percentages below are based on the expected amount of funds that will be awarded by each new program funded by the CARES Act for federal Fiscal Year (FY) 2019-2020 for eligible activities that fall within that goal. The percentages below will depend on funding needs for activities within the specified goal categories.

Funding Allocation Priorities Program	Housing Assistance and Prevention of Homelessness (%)	Maintenance or Improvement of Access to Public Services (%)	Maintenance or Improvement of Public Facilities and Infrastructure (%)	Economic Development, including retention and/or creation of employment opportunities (%)	Total (%)
CDBG-CV	100%	0%	0%	0%	100%
ESG-CV	100%	0	0	0	100%

AP-38 Project Summary

Project Summary Information

27	Project Name	Housing Assistance and Homeless Prevention
	Target Area	Citywide
	Goals Supported	Provide Timely Assistance to Those Impacted by the COVID-19 Pandemic
	Needs Addressed	COVID-19 Pandemic Response
	Funding	CDBG-CV: \$3,000,000
	Description	There are two activities currently funded under the FY 19-20 Action Plan that 1) provide security/utility deposit assistance or homeless families seeking permanent shelter and 2) security deposit assistance for very low-income seniors seeking permanent shelter. CDBG-COVID funds will provide additional support to this activity for these populations, and expand support to include individuals who have been adversely impacted by COVID-19 and are unable to make their rental payments or pay security deposits or other associated move-in costs.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	1,000 Households Assisted
	Location Description	Citywide
	Planned Activities	Activities may include: <ul style="list-style-type: none"> Rent Assistance – Health Department
28	Project Name	Housing Assistance and Homeless Prevention
	Target Area	Citywide
	Goals Supported	Provide Timely Assistance to Those Impacted by the COVID-19 Pandemic
	Needs Addressed	COVID-19 Pandemic Response
	Funding	ESG-CV: \$1,712,179

	Description	There are several activities currently funded under the FY 19-20 Action Plan that 1) provide emergency shelter services 2) provide homeless prevention services and 3) outreach to people experiencing homeless. ESG-COVID funds will provide additional support to these activities for these populations and expand support to include individuals who have been adversely impacted by COVID-19.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	254 Households Assisted
	Location Description	Citywide
	Planned Activities	Activities may include: <ul style="list-style-type: none"> Emergency Shelter, Homeless Prevention, Street Outreach – Health Department
29	Project Name	Housing Assistance and Homeless Prevention
	Target Area	Citywide
	Goals Supported	Provide Timely Assistance to Those Impacted by the COVID-19 Pandemic
	Needs Addressed	COVID-19 Pandemic Response
	Funding	HOME: \$2,000,000
	Description	The City is reallocating the FY 2018 and FY 2019 HOME entitlement grants to provide for a Tenant-Based Rental Assistance Program in order to prevent homelessness among those who have been impacted by COVID-19.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	660 Households Assisted
	Location Description	Citywide
	Planned Activities	Activities may include: <ul style="list-style-type: none"> Rent Assistance/Security Deposit – Health Department
30	Project Name	Planning and Administration
	Target Area	Citywide
	Goals Supported	Provide Timely Assistance to Those Impacted by the COVID-19 Pandemic
	Needs Addressed	COVID-19 Pandemic Response
	Funding	CDBG-CV: \$618,830 ESG-CV:134,687
	Description	Program design and delivery of COVID-19 services
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	Not Applicable
	Location Description	Citywide
	Planned Activities	Program design and delivery of COVID-19 services.